

**Meeting:** Haringey Strategic Partnership

**Date:** 3 July 2008

**Report Title:** Local Area Agreement 2007/08: End of Year Report

**Report of:** Sharon Kemp – Assistant Chief Executive

### **Summary**

The 2007/08 Local Area Agreement End of Year Statement of Grant Use, with verifying internal audit opinion, is to be submitted to GoL by 27 June. This report will be submitted with an accompanying Partnership's Review of the LAA for the 2007/08 period, detailing progress against delivery of outcomes agreed within the 2007/08 LAA Outcomes Framework.

### **Recommendations**

That the HSP to note the contents of this report.

That the HSP endorse the delegated decision of the PMG for the Chair of the partnership to approve contents of the report prior to submission to Government Office for London.

### **Financial Comment**

The Chief Financial Officer has been consulted on the contents of this report and notes that the end of year statement of 2007/08 LAA grant usage will be submitted according to the requirements of the grant determination and concurs that approval has been received to carry forward £286k of the 2007/08 grant.

The Partnership may like to note that there is a potential reward grant of up to £9m attached to the successful achievement of the stretch targets agreed under this LAA. Progress is monitored regularly however the payment will not be due until the end of 2009/10.

### **Legal comment**

The Council and each partner organisation are under a legal duty to have regard to every relevant local improvement target under the Local Area Agreement when exercising their functions.

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### **3 Background**

- 3.1 Haringey signed its Local Area Agreement for 2007/08 as a round three authority in March 2007. Although the 2007/08 LAA has now been superseded by the national new style LAA there is still an expectation that the requirements for the 2007/08 LAA are fulfilled as per conditions of the LAAs.
- 3.2 The report informs on the final position of the 2007/08 Local Area Agreement across the 'four blocks', including finance, performance of stretch targets and progress made against the outcomes agreed within the 2007/08 Outcomes Framework.

### **4. Introduction**

- 4.1 The council as the accountable body, on behalf of the partnership, is required to submit its End of Year Statement of Grant Use for the Local Area Agreement Grant for the period 1st April 2007 - 31<sup>st</sup> March 2008. This statement is to be accompanied with an internal audit opinion verifying eligible expenditure, for the said period and is to be submitted to Government Office for London by 27<sup>th</sup> June 2008.
- 4.2 This statement outlines spend across the mandatory ring fenced pooled funding streams within the LAA Grant for the year. The NRF is not reported formally within the Statement of Grant Usage as it was a un-ring fenced grant. In addition to this, the Pump Priming Grant allocation for the full period of the LAA is also not required to be reported within this Statement of Grant Usage. Please see appendix a. Corporate Finance have verified expenditure across the LAA Grant, as per the accountable body's financial standing orders.
- 4.3 As agreed at PMG (9th April 2008) authority is delegated to the Chair of the Partnership to approve the final report prior to submission to GOL with this decision to be ratified at the HSP meeting on 3rd July 2008.

### **5 Current position for 2007/08**

- 5.1 The Statement of Grant Usage is accompanied by the Partnership's review of the LAA for the said period, detailing progress against spend and delivery of outcomes agreed within the LAA Outcomes Framework, including stretch targets. The report also highlights the achievements of the NRF programme which ended on 31st March 2008. This is attached at appendix B.

- 5.2 The Partnership is requesting to carry forward £286,609 into 2008/09. This in the main is underspend within a number of DSCF pooled grants delivering elements of the Standards Fund, caused by changes to grant determination rules since pooling within LAA. GOL approval was granted on 18/3/08 for this carry forward into 2008/09 as it is within the overall 5% of the LAA Grant allocation.
- 5.3 Approval was granted from Government Office for London to have a number of targets outcomes removed from Haringey's LAA Outcomes Framework. In the main these outcomes / targets related to and were dependant on successful external funding bids such as the LEGI and the Invest to Save bid. The Partnership was not in a financial position to deliver against these targets without the relevant funding streams attached to them.
- 5.4 Good progress has been made against the majority of outcomes with yearly targets having been exceeded, however, in some instants the partnership has failed to meet the required target for the year (see the Outcomes Framework within appendix b). Although a number of the outcomes and indicators from the 2007/08 have been included within the selection of national indicators for the 2008/09 LAA, the vast majority have fallen out. On this basis exception reporting to the HSP and its thematic boards will be for those indicators /outcomes that are red and are included within the 2008/09 LAA either within the 35 improvement indicators, 16 mandatory or local targets. Refer to section 6 below.
- 5.5 The council's Internal Audit and Risk Management Team carried out an audit of a cross selection of projects randomly selected from various funding streams pooled within the LAA Grant, in order to verify eligible expenditure. 19 projects were identified for this purpose with the total value of £3,981,185.
- 5.6 The borough received the Partnership's allocation of Pump Priming Grant (PPG) in August 07, to the value of £974,000. As previously agreed the PPG was split equally to the value of £80,000 for each of the 12 stretch targets, with the thirteen stretch target being given an allocation of £80,000 from NRF. The PPG is split two thirds capital and one third revenue. Based on the information received from Stretch Target Leads, we have requested to have the Partnership's 2008/09 allocation of Pump Priming Grant (PPG) converted from capital into revenue, as this is more suited to our local requirements.

## 6. **Exception reporting on missed 2007/08 LAA targets**

### 6.1 **Under 18 conception rates (status red)**

Haringey's very challenging target of 55.1 per 1000 for the period 2007/08 has not been achieved.

Haringey's 2004-06 rate of change in under-18 conceptions - shows a decrease of 1.7 per thousand which is slightly better than the national figure

for the same period (decrease of 1.3 per thousand).ONS Annual data for 2006 shows the continued downward trend in the number of under-18 conceptions achieved since 2002 and at 236 is 24.6% lower than 2002 (313) and 4.45% lower than 2005 (247). The rate of under-18 conceptions for 2006 is the same as for 2005 (63.7) but is 16.7 per thousand lower than the 2002 rate (80.4). This decline in rate is better than the national rate of reduction for the same period (2.3 per thousand). However, despite these significant and better than national reductions since 2002, in comparison to 2006 national rates (44.4 per thousand) Haringey's rate of under-18 conceptions at 63.7 per thousand remains high and, because of the steep rise between the baseline year of 1998 and 2002, is 1.4 per thousand higher than the base line year (62.3 per thousand).

The following key actions are in place to achieve delivery of this target:

- The Teenage Pregnancy Data Project is working with GOL to agree a minimum data set and agree collection and analysis systems across LA and TPCT which will improve live proxy data and better inform targeting and measuring impact of support.
- A 4YP service remodelling is in development to increase the access by girls and young women, as part of an aim to increase the clinical services available on the 4YP bus and clinics. A pilot polyclinic model is due to start in April 08 which will include sexual and reproductive health for under-20s, women only, at the Lordship Lane Health Centre. The 4YP Nurse has seen 45 young people in non-traditional healthcare settings including a youth centre, teenage parents drop-in and children's centre. Since November 2007, a monthly slot has been established for the 4YP bus at the 6th form Centre. Further support is in place to provide Sex and Relationships Education (SRE) training for all 37 personal tutors. A similar programme will be provided at CONEL, with a fortnightly 4YP bus session at Tottenham Green Leisure Centre next door to the College.
- Teens and Toddlers – the sustainability programme is in place with 8 trainee facilitators recruited from Youth Service, Connexions, Teenage Pregnancy & Parenthood, 2 Children Centres and 1 Secondary school. 26 young people identified at risk from 4 secondary schools and the PSC are taking part in the second programme which started in February 08. Evaluation of the pilot programme shows a significant decrease in the number of TP referrals from the schools involved showing a success rate of 95%.
- As a result of the mapping exercise of SRE training, a task group has been established to develop an SRE Training Strategy and Programme for all frontline staff working with young people in Haringey to include accredited training at a range of levels. SRE training based on revised teaching pack delivered to School Nursing team and 4 secondary schools – which included TP and Child protection/confidentiality unit). One secondary school requested targeted programme and 15 staff enrolled for phase 5.
- The SRE and Prevention Sub Group have identified their key tasks which include development of a Pathways document for young people and professionals, and an 'at-risk' assessment tool for early identification and intervention.
- The Children In Care Sub group has been established to ensure strong use of data and evaluation and to identify specific preventative interventions for Looked After Children, Care Leavers and Unaccompanied Minors/Asylum Seekers.
- As part of the Speakeasy sustainability programme, Level 2 and 3 Speakeasy Courses were run in January 08 targeting professionals from Looked After Children, Care Leavers & Unaccompanied Minors Teams, Children's Centres, HALS, Youth Offending Service and the Teenage Pregnancy & Parenthood Team. Speakeasy training across vulnerable groups, especially looked-after/leaving care and faith communities, is being continued. The programme is set to deliver six NVQ level 2 courses for parents/carers and 1 programme for NVQ level 3 to enable past participants to become trainers themselves.
- The NEET Parents Task group now includes the 14 -19 Manager, the Teenage Pregnancy Coordinator and representatives from CONEL and KIS Training, a local training provider. Two full time NCFE accredited courses (Young Mums To Be and Parents with Prospects at KIS Training) have been established (January 2008) targeting 20 NEET parents and parents-to-be. A part time OCN accredited course (Jan 08) called Positive Parenting run by CONEL staff but based in Triangle Children, Young People and Community

Centre aimed at (10) hard to reach teenage parents and parents-to-be, followed by a second Positive Parenting programme at Rowland Hill Children's Centre (Mar08) The programme will rotate at a number of Children's Centres across the borough.

## 6.2 **Uptake of Chlamydia take up amongst 15-24 year olds**

Haringey's challenging target of 4768 15-24 year olds screen during 2007/08 has not been achieved.

The Chlamydia screening programme is a joint screening programme led by Enfield PCT. The screening programme is opportunistic, depending on young people accepting the offer of screening. Screening is offered in a range of providers (including family planning clinics, termination of pregnancy services, CoNEL, some GP practices), a community outreach programme, and screening test kits that can be returned by post are also available through the screening programme website. The programme has expanded the number of routes in Haringey through which young people can access screening over the past year, including postal kits and a number of GP practices.

Two projects have been commissioned between PCT and Haringey Council through the Communities for Health programme:

- A local media campaign to raise awareness of the programme and ways to access the screening test
- A community outreach programme targeting BME communities and young men, building on our HIV prevention programme.

The emergency hormonal contraception and the 4YP service for under 18s are under review to ensure that Chlamydia screening is offered through the programme, and a local incentive scheme for GPs/ pharmacists is being considered.

Work with family planning consultants to improve access continues, as is ongoing work with antenatal services to increase uptake of screening. All Supporting Teenage Parents staff trained in Postal Chlamydia Screening Programme & plans in place to make screening available through Youth Centres. TPCT LAA funded Contraceptive Nurse for teenagers operating through well established 4YP bus and a new drop-in & at the 5 CCs, a Youth centre and the teenage parents centre.

New actions to be undertaken include:

- Liaising with six Haringey Schools to explore testing within schools to other young people who are over 16 years old. Two schools have responded and testing should start in early April 2008. A follow up letter has been sent to the others.
- One site within Haringey Youth Service is now providing testing to young people
- Liaising with 4YP Contraceptive Nurse to provide testing within her 'Clinic in Box' weekly sessions
- Liaising with Children and Young Peoples' Service to train 'detached and an outreach service' staff via the 'Get on Bus' initiative
- Liaising with YMCA Hornsey to train staff to test residents and service users of the YMCA
- Liaising with Haringey Drugs Education Programme to train staff to test clients as part of their initial assessment
- The second Community for Health bids from Haringey, via EECUK - the number of people continues to increase as a number of volunteers have been

recruited and has established working relationships with other BME community organisations.

- The trust is exploring new ways to get throughput for family planning by piloting incentives.

### **6.3 Reduce mortality rates from circulatory diseases in under 75s**

The target of 89 per 100,000 for under 75 CVD Mortality has not been met with current figures at 98 per 100,000.

The PCT continues to work with GP practices to ensure that 'CVD at risk' registers are in place within each practice and that these are being used to call patients for review. This includes the performance management of practices who do not have registers and the provision of comparative information on target achievement to all practices. A data set for developing CVD 'at risk' practice registers is being piloted in practices in Haringey and this work is informing the local enhanced service to support PCT wide implementation.

Performance management of practices on QOF targets including:

- Percentage of CHD patients meeting blood pressure targets
- Percentage of CHD patients meeting cholesterol targets
- Percentage of hypertension patients meeting blood pressure targets.

Local hypertension guidelines have been agreed and targeted work is being undertaken to launch these along with the sector wide CVD prevention guidelines.

- The main actions that are being taken to recover in the longer term are related to primary prevention initiatives that also address the inequalities in Haringey.
- Expansion of the physical activity referral scheme for people at high risk.
- Healthier eating is actively promoted in geographical areas of high deprivation via a range of health promotion, education and training programmes.
- Food Standards Agency project to assist people from BME groups living in the East of the Borough make long-term behavioural changes in salt consumption in the home.
- Implementation of obesity strategy, an obesity care pathway for clinicians is now drafted.
- The Phase 4 exercise programme has been implemented across the borough for people with established coronary disease
- Development of Expert Patient Programme for Greek/Turkish speakers and cardiac rehabilitation programme.

### **6.4 Residents on IB helped into work of 16 hours or more for 13 weeks**

During 2007/08, 9 (provisional figures) long-term IB claimants have been supported into sustained work through the Haringey Guarantee. While this performance is disappointing against the 2007/08 target of 45 it should be noted that overcoming the long-term and complex barriers to work that IB claimants face is challenging. Indeed, other London borough are facing similar challenges with their respective LAA stretch targets and Islington, who are approaching the end of year 2 of their LAA, are yet to record any sustained IB job outputs.

Below is an outline of the planned activity to turn around performance in respect of this stretch target:

- Service Level Agreements for Haringey Guarantee contracts agreed with partners/providers to focus on the stretch targets including workless residents of the 12 “worst wards” and long-term JSA claimants and lone parents.
- Partnership agreed with the Haringey PCT to deliver the service within GP surgeries and co-ordinate Condition Management Programmes with the worklessness agenda.
- LDA Area programme funding awarded for the ULV Area with Haringey Council as the accountable body. The programme will be aligned with the Haringey Guarantee delivery and priorities.
- Families into Work programme to focus on workless families in the Northumberland Park ward.